

BEFORE THE NEVADA TAXICAB AUTHORITY

IN THE MATTER OF THE Application of zTrip dba Henderson Taxi and Whittlesea Blue Cab, Nevada Yellow Cab, Nevada Checker Cab, Nevada Star Cab, New Cab Co's, Virgin Valley, and Desert Cab to Modify Taxi Rates to include a Special Event Surcharge Fee for certain recurring Special Events

FINDINGS OF FACT, CONCLUSIONS OF LAW AND ORDER APPROVING THE APPLICATION AND AUTHORIZING A GENERAL SURCHARGE RATE GOVERNING RECURRING SPECIAL EVENTS: NYE 2026/EDC2026/F1Grand Prix2026

THIS MATTER having come before the Nevada Taxicab Authority Board ("the Board"), at its regularly scheduled public meeting on April 15, 2026 (the Hearing"), for the consideration of the Application by zTrip dba Henderson Taxi and Whittlesea Blue Cab, Nevada Yellow Cab, Nevada Checker Cab, Nevada Star Cab, New Cab Co's, Virgin Valley, and Desert Cab to Modify Taxi Rates to include a special event surcharge fee for certain recurring Special Events. The Hearing was held at the Nevada State Business Center, located at 3300 West Sahara Avenue, Suite. 400, Las Vegas, Nevada 89102.

- PRESENT: Rusty Graf, Vice Chair
J.D. Decker, Member
Lawrence Weekly, Member
Alex Vazquez, Member
Todd Park, Administrator

These special event surcharge matters were first approved by the Board previously, on April 17, 2024, during a noticed Public Hearing on the Board initiated proposal of a designation of Special Event(s). Hearings were held again on July 17, 2024, August 21, 2024, September 18, 2024, October 16, 2024, and November 20, 2024, to consider the special event surcharge matters. During the December 18, 2024, Public Hearing, the Board designated New Year's Eve 2024 and 2025, 2025 Electric Daisy Carnival ("EDC"), and the 2025 F1 Grand Prix as recurring Special Events for purposes of a surcharge Order. At that time and during the most recent public hearing on April 15, 2026, the Board reviewed and assessed aggregate statistics compiled from special event surcharge pilot programs and discussed factors to be evaluated in developing a general surcharge rate for an

1 order governing recurring Special Events. Based on the evidence presented to the Board and following  
2 consideration of the arguments presented during the Hearings, the Board enters the following Findings  
3 of Fact, Conclusions of Law and Order (the "Decision"):

4 **FINDINGS OF FACT**

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6 1. The administrative record in this matter consists of the Notices of Public Hearing, the  
7 Public Board Meeting Notices and Agendas, the prior Board Orders, statistics of previous events  
8 where surcharges were ordered, and the testimony of the interested persons in the industry.

9 2. Pursuant to NRS 706.8818 and NAC 706.471(2) the Board seeks to inquire into the  
10 modification of existing taxi rates through the imposition of a special event surcharge fee during  
11 Special Events.

12 3. Counsel for Henderson Taxi, Whittlesea Blue Cab, Nevada Yellow Cab, Nevada  
13 Checker Cab, Nevada Star Cab, New Cab Co's, Virgin Valley, and Desert Cab, each a member of the  
14 Livery Operator's Association of Las Vegas (collectively referred to as "LOA") provided an overview  
15 of the need for another special event surcharge, the legal authority for requests to modify rates and the  
16 justification for a special event surcharge fee during Special Events. Todd Park, Administrator for the  
17 Nevada Taxicab Authority spoke on behalf of the Nevada Taxicab Authority ("the TA").

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19 4. In support of the surcharges, during prior public hearings and again on April 15, 2026,  
20 there was testimony supporting the necessity of having a special event surcharge and how it is used to  
21 financially incentivize taxi drivers to work during a Special Event period given the difficulty of  
22 driving caused by the highly increased congestion of the special event, the many people and vehicles  
23 in the area because of the Special Event, a distantly located event, the ensuing increased waiting times  
24 to earn a fare, and the need to ensure the public receives safe rides during the events. The Board also  
25 considered the statistics compiled by the LOA and the Administrative staff from the previously  
26 ordered special surcharge events. Based on prior TA surcharge experiences with the 2024 and 2025  
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1 New Year's Eve, 2024 and 2025 F1 Grand Prix, the 2024 and 2025 EDC ("prior surcharge events"),  
2 and discussions the operators have had with taxi drivers at their respective companies, prior  
3 surcharges ordered by this Board have ranged from ten dollars (\$10.00) to sixty dollars (\$60.00). The  
4 Electric Daisy Carnival ("EDC"), with its lack of proximity to the Las Vegas Strip, it's very large  
5 number of attendees, and the high probability of a "deadhead" fare-empty trip either from the  
6 speedway or back to the city, commanded the larger surcharge fees to encourage available taxis for the  
7 riding public.  
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9         5. Each certificated carrier confirmed to the Board that one hundred percent (100%) of the  
10 surcharge received by permitted drivers of leased taxicabs would be retained by the driver. Slight  
11 differences are noted among the certificated carriers in the surcharge fee to be retained by a permitted  
12 employee driver: Michael Bailin testified on behalf of YCS and New Cab Co's, that between 39-44%  
13 of the surcharge fee will be paid to permitted employee drivers with the full surcharge fee going to the  
14 lessees. George Balaban of Desert Cab and Virgin Valley testified that as the entirety of Virgin  
15 Valley's drivers are lease drivers, they receive all of the surcharge fee as do the lessees from Desert  
16 Cab, with the employee drivers of Desert Cab receive 50% of the fee; Mario Locascio of Deluxe Taxi  
17 testified that their employee drivers receive 50% of the surcharge fee and lease drivers receive all of  
18 the fee; Desiree Dante of Lucky, Western and Nellis Cab testified that their employee drivers receive  
19 50% and the lease drivers receive 100% of the surcharge fee; Stephen Short of Henderson Taxi and  
20 Whittlesea Blue Cab testified that employee drivers receive between 39-45% of the fee and lease  
21 drivers receive 100%.  
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24         6. As in prior years, the Board will require the use of an electronic geolocation technology  
25 ("geofence") area and a designated pickup and drop off zone ("PUDO") designated for the surcharge  
26 event.  
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28         7. To determine the effectiveness of a "special event surcharge fee" in improving full

1 work force participation by permitted taxicab drivers to provide services to the traveling public during  
2 special events in Clark County, the Board shall require of each certificated taxi carrier, the same  
3 reporting requirements from past Special Event Surcharge Orders, and to include statistics regarding  
4 the percent of the surcharge earned by the certificated taxicab company drivers. Each certificated  
5 taxicab company shall provide the special event surcharge statistics within thirty (30) days following  
6 each of these three surcharge events, similar to the reporting requirements of prior special event  
7 orders. These statistics include: (i) how many drivers availed themselves and made the conscious  
8 decision to drive during the special event (ii) what time of day did those drivers do that-either by the  
9 hour or by blocks of time (iii) the number of medallions operated during each special event surcharge  
10 period, and other applicable statistics ("**special event surcharge metrics**".) These metrics will be  
11 utilized by the Board to determine whether to authorize an extension of a "special event surcharge fee"  
12 for events scheduled in 2027.

13 8. After discussion and deliberation, and a motion to approve the Petition, all members of  
14 the Board present at Hearing, having fully considered the law and being fully advised in the premises,  
15 voted unanimously in favor of a motion to grant the Application and to approve future special event  
16 surcharges.

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18 **CONCLUSIONS OF LAW**

19 1. The Hearing was held in compliance with the provisions of the Nevada Open Meeting  
20 Law, the Nevada Administrative Procedure Act, Chapter 706 of the Nevada Revised Statutes (the  
21 "NRS") and Chapter 706 of the Nevada Administrative Code (the "NAC").

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23 2. The geographic area subject to this Order is Clark County, Nevada.

24 3. The Board is duly constituted and may regulate the conduct of the taxicab business.  
25 NRS 706.8818.

26 4. Generally, the Board may attach to the exercise of the rights granted by the allocation  
27 of taxicab medallions any terms and conditions that in its judgment the public interest may require.  
28 NRS 706.8824(5).

1           5.       The Board is directed by law to review the rates, charges, or fares of the certificate  
2 holders in its jurisdiction. NRS 706.8824(6)(b).

3           6.       The Board has the authority to review and adjust, alter, or change the taxicab rates,  
4 charges, or fares for taxicab service in Clark County, Nevada, and is the only entity authorized to do  
5 so for taxicab service within its jurisdiction. NRS 706.8819(1)(a); NAC 706.471(1).

6           7.       The rates, charges, or fares of all certificate holders within a county under the  
7 jurisdiction of the Board must be uniform, unless there is a showing that the public interest requires  
8 otherwise. NAC 706.471(3).

9           8.       In conducting an administrative investigation, inquiry, or hearing, neither the Board nor  
10 any of its officers or employees are bound by the technical rules of evidence, and no informality in  
11 any proceeding or in the manner of taking testimony will invalidate any order, decision, rule, or  
12 regulation made or approved by the Board. NAC 706.948(1).

13           9.       The Board has the authority to ensure that the traveling public and spectators attending  
14 the special events have access to readily available, safe and reliable transportation services. In  
15 furtherance of that objective, the Board concludes the public interest will be served by implementing  
16 special event surcharges to support the efforts of the certificated taxi carriers to deploy as many of the  
17 authorized taxicabs as possible to serve the traveling public. NAC 706.909(3).

18           10.      In accordance with NRS 233B.121, NRS 233B.123 and NRS 233B.135, and consistent  
19 with NAC 706.909(2) & (4), the reliable, probative and substantial evidence submitted to the Board at  
20 the Hearings establishes by a preponderance of such evidence:

21           a.       That the following events are to be considered “Special Events” for the  
22 purposes of this Order for recurring special event surcharges:

- 23                   • **New Year’s Eve 2026 (“NYE”)** commencing December 31, 2026, at 6:00  
24 p.m. and ending at 2:00 a.m. January 1, 2027. The \$10.00 surcharge is  
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applicable to trips originating and/or terminating in the Strip Corridor zones during the applicable time period.

- **Electric Daisy Carnival (“EDC”)** commencing Friday, May 15, 2026, at 3:00 p.m. to Saturday May 16, 2026, at 10:00 a.m. Commencing again on Saturday, May 16, at 3:00 p.m. to Sunday, May 17, 2026, at 10:00 a.m. Commencing again on Sunday, May 17, 2026, at 3:00 p.m. to Monday, May 18, 2026, at 10:00 a.m. (See paragraphs b and c below.)
- **F1 Grand Prix** commencing Thursday, November 19, 2026, at 1:00 a.m. and ending at 12:00 noon on Monday, November 23, 2025. (See paragraphs d-g below.)

b. The EDC Surcharge Fee shall be set at the same rate as 2024 and 2025, at forty dollars (\$40.00) on all taxi trips that originate from Las Vegas to the PUDO through the same geofenced established taxi zone located on or around the Las Vegas Speedway and will be known as Tariff 2. The EDC Surcharge Fee should be set at sixty dollars (\$60.00) on all taxi trips that originate from the geofenced PUDO established taxi zone located on or around the Las Vegas Speedway to Las Vegas or the nearby vicinity and will be known as Tariff 3.

c. The EDC Surcharge Fee should be applicable during a period that accommodates the travelling public for a reasonable period preceding and following the Event. Accordingly, the EDC Surcharge Period should commence the Friday beginning the event beginning at 3:00 p.m. (PST) to midnight and continue through to the next day, Saturday, at 10:00 a.m. Commence again on Saturday, at 3:00 p.m. to midnight and continue through to Sunday at 10:00 a.m. Finally on Sunday at 3:00 p.m. to midnight and continuing through Monday, at 10:00 a.m. to provide a reasonably calculated continuance of taxi services.

1           d.       The F1 Grand Prix 2026 Surcharge Fee shall be set at the same rate as years  
2 2024 and 2025, at fifteen dollars (\$15.00) on all taxicab trips originating or terminating at the airport  
3 solely to and from the Strip Corridor in the fixed rate zones, and within the existing established Strip  
4 Corridor taxi zones applicable during a period that accommodates the travelling public for a  
5 reasonable period preceding and following the event. Accordingly, the F1 Grand Prix Surcharge  
6 Period shall begin at 1:00 a.m. (PST) on the Thursday of the commencement of the event to noon on  
7 Monday, the travel day following the event to provide a reasonably calculated continuance of taxi  
8 services.  
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10           e.       The F1 Surcharge Fee shall be applicable during a period that accommodates the  
11 traveling public and spectators for a reasonable period preceding and following the F1 Event,  
12 including practice sessions, qualifying events, the actual race, and travel into and from Las Vegas  
13 associated with the F1 Event. Accordingly, the F1 Surcharge Period shall commence Thursday,  
14 November 19, 2026, at 1:00 a.m. (PST) and continue to 12:00 noon on Monday, November 23, 2026,  
15 to provide a reasonably calculated continuance of taxi services.  
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17           f.       The F1 surcharge Fee shall be implemented using a new meter rate, identified  
18 on the meter as “Tariff 2”, and providing that “Tariff 2” will not supersede any existing taxi rate but  
19 instead be added onto the applicable zone rate during the F1 Surcharge Period.  
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21           g.       Similar to prior F1 Event Surcharge Orders, information confirming track  
22 access points, additional road closures, loading zones and staging areas for commercial vehicles was  
23 not available to the Board. Based on the 2024 and 2025 F1 Event Surcharge orders, the Board  
24 concludes regarding the geo-fencing programming capabilities of taxicab meters, that subject to  
25 supervision and allowance by the Administrator, temporary adjustments of the geographic areas  
26 associated with the currently approved flat rate zones for the airport Strip Corridor will be necessary  
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1 to include the loading zones and staging areas for commercial vehicles established for the F1 Event  
2 and to comply with the F1 Staging Requirements.

3 11. The interests, welfare and convenience of the travelling public are served by the  
4 Board's designations of NYE 2026, EDC 2026 and the F1 Grand Prix 2026 as Special Events, and by  
5 the NYE Surcharge Fee, the EDC Surcharge Fee and the F1 Grand Prix Surcharge Fee.  
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7 12. Public policy favors approval and adoption of NYE 2026, EDC 2026, and F1 Grand  
8 Prix 2026 as Special Events together with the corresponding NYE's Surcharge Fee for the 2026  
9 Surcharge Period, the EDC Surcharge Fee for the EDC Surcharge Period, and the F1 Grand Prix  
10 Surcharge Fee for the F1 Grand Prix Surcharge Period.

11 13. The Board's approval of the Surcharge Fees is a reasonable and permissible exercise of  
12 its authority to regulate the taxicab industry and its rates in the public interest.  
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14 14. If any of the foregoing conclusions of law is more appropriately construed as a finding  
15 of fact, it may be so construed.

16 **ORDER**

17 THEREFORE, IT IS HEREBY ORDERED:

- 18 1. The Application is approved and the Board designates NYE 2026, 2026 EDC and 2026 F1  
19 Grand Prix as Special Events and implements a Surcharge Fee to be imposed during the  
20 Special Events.  
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- 22 2. The NYE Surcharge Fee is ten dollars (\$10.00) applicable to taxi trips originating and/or  
23 terminating in the Strip Corridor zones during the applicable time period of 6:00 p.m.  
24 December 31, 2026, to 2:00 a.m. January 1, 2027.
- 25 3. The EDC Surcharge Fee is forty dollars (\$40.00) on taxi trips that originate from Las  
26 Vegas to the PUDO through the geofenced established taxi zone located on or around the  
27 Las Vegas Speedway and will be known as Tariff 2. The EDC Surcharge Fee should be  
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1 set at sixty dollars (\$60.00) on all taxi trips that originate from the geofenced PUDO  
2 established taxi zone located on or around the Las Vegas Speedway to Las Vegas or the  
3 nearby vicinity and will be known as Tariff 3. The geofence location will remain the same  
4 as 2024 and 2025.

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6 4. The EDC Surcharge Period shall commence the Friday beginning the event (May 15,  
7 2026) at 3:00 p.m. (PST) to midnight and continue through to the next day, Saturday (May  
8 16, 2026) at 10:00 a.m. Commence again on Saturday (May 16, 2026), at 3:00 p.m. to  
9 midnight and continue through to Sunday (May 17, 2026) at 10:00 a.m. Finally on Sunday  
10 (May 17, 2026) at 3:00 p.m. to midnight and continuing through Monday (May 18, 2026)  
11 at 10:00 a.m. to provide a reasonably calculated continuance of taxi services.

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13 5. The F1 Grand Prix Surcharge Fee is set at fifteen dollars (\$15.00) on all taxicab trips  
14 originating or terminating at the airport solely to and from the Strip Corridor in the fixed  
15 rate zones, and within the existing established Strip Corridor taxi zones applicable during a  
16 period that accommodates the traveling public for a reasonable period preceding and  
17 following the event. The F1 Grand Prix Surcharge Period will begin at 1:00 a.m. (PST) on  
18 the Thursday of the commencement of the event (November 19, 2026) to noon on Monday  
19 (November 23, 2026) the travel day following the event, to provide a reasonably  
20 calculated continuance of taxi services.

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22 6. For the purposes of planning, programming, and implementing the NYE Surcharge Fee,  
23 the EDC Surcharge Fee and the F1 Grand Prix Surcharge Fee, this Order is effective upon  
24 the date signed. For the purpose of imposing the NYE Surcharge Fee, this Order is  
25 effective at 6:00 p.m. December 31, 2026, through 2:00 a.m. January 1, 2027; for the  
26 purpose of imposing the EDC Surcharge Fee, this Order is effective at 3:00 p.m. (PST) on  
27 the Friday commencing the event and continuing to and terminating at 10:00 a.m. (PST)  
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on Monday following the event for the specific hours set forth herein; for the purpose of imposing the F1 Grand Prix Surcharge Fee, this Order is effective at 1:00 a.m. (PST) on the Thursday of the commencement of the event and continuing to noon on Monday, the travel day following the event as set forth herein.

- 7. The implementation of any Surcharge Fee using a new meter rate will not supersede any existing taxi rate but instead be added onto the applicable rate during the Surcharge Period.
- 8. The certificated taxicab companies must provide to the Board the Special Event Surcharge Metrics reporting requirements that also include statistics regarding the percent of the surcharge earned by the certificated taxicab company drivers, as soon as possible after the event, but no later than thirty (30) days after each event. These Special Event Surcharge Metrics and the reporting requirements are applicable to each certificated taxicab company.
- 9. The Board retains jurisdiction to correct any error that may have occurred during the drafting or issuance of this Order.

DATED this 5<sup>th</sup> day of May 2026.

STATE OF NEVADA  
TAXICAB AUTHORITY BOARD

By:   
Rusty Graf, Vice Chair