

1 **BEFORE THE NEVADA TAXICAB AUTHORITY**

2 IN THE MATTER OF THE PUBLIC HEARING ) **FINDINGS OF FACT, CONCLUSIONS**  
 3 Regarding Modifying Taxi Rates During a Special ) **OF LAW AND ORDER AUTHORIZING**  
 4 Event and Designation of Special Event ) **A SURCHARGE RATE ORDER**  
 5 ) **GOVERNING SPECIAL EVENT**  
 6 ) **SURCHARGES AND DESIGNATING**  
 7 ) **PILOT SPECIAL EVENTS OF CES AND**  
 8 ) **THE WORLD OF CONCRETE/SHOT**  
 9 **SHOW**

10 THIS MATTER having come before the Nevada Taxicab Authority Board ("**the Board**"), at  
 11 its regularly scheduled public meeting on December 18, 2024 ("**the Hearing**"), for the continued  
 12 consideration of the Board initiated rate review of proposed special event surcharges. The Hearing  
 13 was held at the Nevada State Business Center, located at 3300 West Sahara Avenue, Suite. 400, Las  
 14 Vegas, Nevada 89102.

15 PRESENT: Dan R. Reaser, Chair  
 16 Donald Soderberg, Vice Chair  
 17 Rusty Graf, Member  
 18 J.D. Decker, Member  
 19 Lawrence Weekly, Member  
 20 Todd Park, Taxicab Authority Administrator

21 This matter first appeared April 17, 2024, noticed as a Public Hearing on the Board initiated  
 22 proposal of a designation of future Special Events and rate review. Again, on July 17, 2024, August  
 23 21, 2024, September 18, 2024, October 16, 2024, and November 20, 2024, (collectedly the  
 24 "**Meetings**"), the Board reviewed and assessed aggregate statistics compiled from special event  
 25 surcharge pilot programs and discussed factors to be evaluated in developing surcharge rates for an  
 26 order governing additional pilot programs for newly designated special events for taxi services  
 27 provided during these special events. Based on the evidence presented to the Board and following  
 28 consideration of the arguments presented during the Meetings and Hearing, the Board hereby enters  
 the following Findings of Fact, Conclusions of Law and Order (the "**Decision**"):

29 **FINDINGS OF FACT**

30 1. The administrative record in this matter consists of the Notice of Public Hearing, the  
 31 Public Board Meeting Notices and Agendas, and the testimony of the interested persons in the



1 industry. Todd Park, Administrator for the Nevada Taxicab Authority spoke on behalf of the Nevada  
2 Taxicab Authority and Curtis Mell, Management Analyst, provided information and analysis to the  
3 Board on behalf of the Nevada Taxicab Authority ("**the TA**").

4         2. Pursuant to NRS 706.8818 and NAC 706.471(2) the Board seeks to inquire into the  
5 modification of existing taxi rates through the imposition of a special event surcharge fee during  
6 Special Events. The Board determined that the Consumer Electronics Show ("**CES**") and the SHOT  
7 Show (Shooting, Hunting and Outdoor Trade Show) and World of Concrete conventions will be pilot  
8 programs and they qualify as Special Events.

9         3. Counsel for Henderson Taxi, Whittlesea Blue cab, Nevada Yellow Cab, Nevada  
10 Checker Cab, New Cab Co, Nevada Star Cab, Virgin Valley, and Desert Cab, each a member of the  
11 Livery Operator's Association of Las Vegas (collectively referred to as "**LOA**") submitted a petition  
12 for Leave to Intervene and provided an overview of the need for special event surcharges, the legal  
13 authority for requests to modify rates and the justification for a special event surcharge fee during  
14 Special Events.

15         4. In support of surcharges and the designation of Special Events, there was testimony  
16 supporting the necessity of having a special event surcharge and how it is used to financially  
17 incentivize taxi drivers to work during a Special Event period given the difficulty of driving caused by  
18 the highly increased congestion of the special event, the many people and vehicles in the area because  
19 of the Special Event, a distantly located event, the ensuing increased waiting times to earn a fare, and  
20 the need to ensure the public receives safe rides during the events. Based on the TA experiences with  
21 the F1 Grand Prix, Superbowl, NCAA March Madness and the Electric Daisy Carnival ("**Pilot**  
22 **Surcharge Programs**"), and discussions the operators have had with taxi drivers at their respective  
23 companies, the surcharges for Pilot Surcharge Programs ordered by this Board have ranged from ten  
24 dollars (\$10.00) to sixty dollars (\$60.00). The Electric Daisy Carnival ("**EDC**"), with its lack of  
25 proximity to the Las Vegas Strip, its very large number of attendees, and the high probability of a  
26 "deadhead" fare-empty trip either from the speedway or back to the city, commanded the larger  
27 surcharge fees to encourage available taxis for the riding public.



1           5.       The LOA confirmed to the Board that one hundred percent (100%) of the surcharge  
2 received by permitted drivers of leased taxicabs, would be retained by the driver. It noted the fact that  
3 there are variances among the certificated companies, however, approximately forty-three percent  
4 (43%) of the Surcharge Fee will be included in the commissions paid to permitted employee drivers.

5           6.       Mr. Bailin provided testimony regarding the ease in which the taxi meters can be  
6 programmed to include a surcharge rate and should the Board require the use of an electronic  
7 geolocation technology ("geofence") area and a designated pickup and drop off zone ("PUDO")  
8 designated for the surcharge event. There was testimony regarding the industry needs the support of  
9 the TA by creating surcharges linked to Special Events to compete with the transportation network  
10 companies ("TNC's) such as Uber and Lyft.

11          7.       To determine the effectiveness of a "special event surcharge fee" in improving full  
12 work force participation by permitted taxicab drivers to provide services to the traveling public during  
13 special events in Clark County, Nevada, the Board requested that certificated taxi carriers provide  
14 statistical information following Pilot Surcharge Programs. These statistics included: (i) how many  
15 drivers availed themselves and made the conscious decision to drive during the special event (ii) what  
16 time of day did those drivers do that-either by the hour or by blocks of time (iii) the number of  
17 medallions operated during a special event period (iv) the total number of rides provided during the  
18 special event period (v) the number of rides provide in the zones during such period (vi) the number of  
19 rides provided during the period in comparison to the number of rides provided during the same time  
20 in 2024 (vii) the number of trips provided the week before the surcharge period and the week after  
21 such period and other statistics (the "special event surcharge metrics"). The Special Event  
22 Surcharge Metrics are to be provided to the Board for consideration at its March 2025 regularly  
23 scheduled public meeting for the Board to consider whether to authorize an extension of a special  
24 event surcharge fee and to analyze the effectiveness of the designation of the special event.

25          8.       After discussion and deliberation, the members of the Board present at Hearing, having  
26 fully considered the law and being fully advised in the premises, voted 4 to 1 in favor of a motion to  
27 approve the designation of CES, SHOT Show and World of Concrete conventions as pilot special  
28 event programs, subject to the Special Event Surcharge Metrics reporting requirements.



**CONCLUSIONS OF LAW**

1. The Hearing was held in compliance with the provisions of the Nevada Open Meeting Law, the Nevada Administrative Procedure Act, Chapter 706 of the Nevada Revised Statutes (the "NRS") and Chapter 706 of the Nevada Administrative Code (the "NAC").

2. The geographic area subject to this Order is Clark County, Nevada.

3. The Board is duly constituted and may regulate the conduct of the taxicab business. NRS 706.8818.

4. Generally, the Board may attach to the exercise of the rights granted by the allocation of taxicab medallions any terms and conditions that in its judgment the public interest may require. NRS 706.8824(5).

5. The Board is directed by law to review the rates, charges, or fares of the certificate holders in its jurisdiction. NRS 706.8824(6)(b).

6. The Board has the authority to review and adjust, alter, or change the taxicab rates, charges, or fares for taxicab service in Clark County, Nevada, and is the only entity authorized to do so for taxicab service within its jurisdiction. NRS 706.8819(1)(a); NAC 706.471(1).

7. The rates, charges, or fares of all certificate holders within a county under the jurisdiction of the Board must be uniform, unless there is a showing that the public interest requires otherwise. NAC 706.471(3).

8. In conducting an administrative investigation, inquiry, or hearing, neither the Board nor any of its officers or employees are bound by the technical rules of evidence, and no informality in any proceeding or in the manner of taking testimony will invalidate any order, decision, rule, or regulation made or approved by the Board. NAC 706.948(1).

9. The Board has the authority to ensure that the traveling public and spectators attending the special events have access to readily available, safe and reliable transportation services. In furtherance of that objective, the Board concludes the public interest will be served by implementing special event surcharges to support the efforts of the certificated taxi carriers to deploy as many of the authorized taxicabs as possible to serve the traveling public. NAC 706.909(3).



1           10.     In accordance with NRS 233B.121, NRS 233B.123 and NRS 233B.135, and consistent  
2 with NAC 706.909(2) & (4), the reliable, probative and substantial evidence submitted to the Board at  
3 the Hearing establishes by a preponderance of such evidence:

4           9.     That the following events are to be considered “Pilot Special Events” for the purposes  
5 of this Order: designation of CES, SHOT Show and World of Concrete conventions, subject to the  
6 Special Event Surcharge Metrics reporting requirements.

7                 a.     The CES Surcharge Fee should be set at five dollars (\$5.00) on all taxi trips  
8 dropping off at the Las Vegas Convention Center or Venetian Convention Center designated taxi  
9 stands. The surcharge fee should be set at ten dollars (\$10.00) on all taxi trips picking up at the Las  
10 Vegas Convention Center or Venetian Convention Center designated taxi stands.

11                b.     The CES Surcharge Fee should be applicable during a period that  
12 accommodates the travelling public for a reasonable period preceding and following the Event.  
13 Accordingly, the CES Surcharge Period should commence 12:00 a.m. (PST) Monday, January 6,  
14 2025, and continue through Saturday, January 11, 2025, at 11:59 p.m. to provide a reasonably  
15 calculated continuance of taxi services.

16                c.     The SHOT Show and World of Concrete Surcharge Fee should be set at five  
17 dollars (\$5.00) on all taxi trips dropping off at the Las Vegas Convention Center or Venetian  
18 Convention Center designated taxi stands. The surcharge fee should be set at ten dollars (\$10.00) on  
19 all taxi trips picking up at the Las Vegas Convention Center or Venetian Convention Center  
20 designated taxi stands.

21                d.     The SHOT Show and World of Concrete Surcharge Fee should be applicable  
22 during a period that accommodates the travelling public for a reasonable period preceding and  
23 following the Event. Accordingly, the SHOT Show and World of Concrete Surcharge Period should  
24 commence 12:00 a.m. (PST) Tuesday, January 21, 2025, and continue through Monday, January 27,  
25 2025, at 11:59 p.m. to provide a reasonably calculated continuance of taxi services.

26           11.     Based on the fact that the imposition of the CES, the SHOT Show and World of  
27 Concrete Surcharge Fee proposal for the Surcharge Period is a pilot program, the public interest will  
28 be served by the collection and analysis of Special Event Surcharge Metrics to determine the



effectiveness of special event surcharges in improving full work force participation by permitted taxicab drivers to provide services to the traveling public during special events in Clark County, Nevada. Accordingly, the Board concludes that Special Event Surcharge Metrics reporting requirements are an appropriate exercise of the Board's authority pursuant to NRS 706.8819(1)(a) and NAC 706.471(1).

12. The interests, welfare and convenience of the travelling public are served by the CES, SHOT Show and World of Concrete Surcharge Fee proposal for the Surcharge Periods and subject to the Special Event Surcharge Metrics reporting requirements.

13. Public policy favors approval and adoption of the CES, SHOT Show and World of Concrete Surcharge Fee proposal for the Surcharge Periods and the imposition of the Special Event Surcharge Metrics reporting requirements.

14. The Board's approval of the Surcharge Fees is a reasonable and permissible exercise of its authority to regulate the taxicab industry and its rates in the public interest.

15. If any of the foregoing conclusions of law is more appropriately construed as a finding of fact, it may be so construed.

### **ORDER**

THEREFORE, IT IS HEREBY ORDERED:

1. The Board designates CES, SHOT Show and World of Concrete as Pilot Special Events and implements a Surcharge Fee to be imposed during the Special Events.
2. The CES Surcharge Fee should be set at five dollars (\$5.00) on all taxi trips dropping off at the Las Vegas Convention Center or Venetian Convention Center designated taxi stands. The surcharge fee should be set at ten dollars (\$10.00) on all taxi trips picking up at the Las Vegas Convention Center or Venetian Convention Center designated taxi stands. A copy of the approved geofence parameters is attached hereto as **Exhibit "A"**.
3. The implementation of the CES Surcharge Fee should be applicable during a period that accommodates the travelling public for a reasonable period preceding and following the Event. Accordingly, the CES Surcharge Period should commence 12:00 a.m. (PST) Monday, January 6, 2025, and continue through Saturday, January 11, 2025, at 11:59 p.m.



1 to provide a reasonably calculated continuance of taxi services. The implementation of the  
2 Surcharge Fee using a new meter rate will not supersede any existing taxi rate but instead  
3 be added onto the applicable rate during the CES Surcharge Period.

4 4. The SHOT Show and World of Concrete The SHOT Show and World of Concrete Surcharge  
5 Fee should be set at five dollars (\$5.00) on all taxi trips dropping off at the Las Vegas  
6 Convention Center or Venetian Convention Center designated taxi stands. The surcharge fee  
7 should be set at ten dollars (\$10.00) on all taxi trips picking up at the Las Vegas Convention  
8 Center or Venetian Convention Center designated taxi stands. A copy of the approved  
9 geofence parameters is attached hereto as Exhibit "A".

10 5. The SHOT Show and World of Concrete Surcharge Fee should be applicable during a  
11 period that accommodates the travelling public for a reasonable period preceding and  
12 following the Event. Accordingly, the SHOT Show and World of Concrete Surcharge  
13 Period should commence 12:00 a.m. (PST) Tuesday, January 21, 2025, and continue  
14 through Monday, January 27, 2025, at 11:59 p.m. to provide a reasonably calculated  
15 continuance of taxi services. The implementation of the Surcharge Fee using a new meter  
16 rate will not supersede any existing taxi rate but instead be added onto the applicable rate  
17 during the SHOT Show and world of Concrete Surcharge Period.

18 6. The imposition upon the certificated taxicab companies of the Special Event Surcharge  
19 Metrics reporting requirements and the reporting submission prior to the March 2025  
20 Board meeting.

21 7. For the purposes of planning, programming, and implementing the CES Surcharge Fee,  
22 this Order is effective upon the date signed. For the purpose of imposing the CES  
23 Surcharge Fee, this Order is effective at 12:00 a.m. (PST) on January 6, 2025, and  
24 continuing to and terminating at 11:59 p.m. January 11, 2025.

25 8. For the purposes of planning, programming, and implementing the Surcharge Fee for the  
26 SHOT Show and the World of Concrete, this Order is effective upon the date signed. For  
27 the purpose of imposing the SHOT Show and the World of Concrete Surcharge Fee, this  
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Order is effective at 12:00 a.m. (PST) on January 21, 2025, and continuing to and terminating at 11:59 p.m. January 27, 2025.

9. The Board retains jurisdiction to correct any error that may have occurred during the drafting or issuance of this Order.

DATED this 2nd day of January 2025.

STATE OF NEVADA  
TAXICAB AUTHORITY BOARD

By: *Dan R. Reaser*  
Dan R. Reaser, Chair.



**EXHIBIT “A”**

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## **CES SURCHARGE FEE**

Per the Taxicab Authority:

Effective **12:00 AM 1/6/25 thru 11:59 PM 01/11/25** there will be a **\$5.00** drop off and a **\$10.00** pick-up fee for every trip located at the LV Convention Center or Venetian Convention Center designated taxi stands



TA Website  
**TAXI.NV.GOV**



# **WORLD OF CONCRETE/SHOT SHOW**

## **SURCHARGE FEE**

Per the Taxicab Authority:

Effective **12:00 AM 1/21/25 thru 11:59 PM 01/27/25** there will be a **\$5.00** drop off and a **\$10.00** pick-up fee for every trip located at the LV Convention Center or Venetian Convention Center designated taxi stands

